

## Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 NSAE-00  
NSCE-00 SSO-00 USIE-00 INRE-00 AID-05 CEQ-01  
SOE-02 COME-00 EB-08 EPA-01 INR-10 L-03 NSF-01  
PM-05 OES-07 SS-15 SP-02 DOE-15 INT-05 CEA-01  
H-01 OMB-01 STR-07 TRSE-00 ACDA-12 NRC-05 FMC-01  
DOTE-00 /135 W

-----087496 221847Z /46

O 221743Z MAR 78

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 7549

INFO ALL EC CAPITALS

AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

USMISSION USNATO

C O N F I D E N T I A L SECTION 01 OF 02 GENEVA 04407

E.O. 11652: GDS

TAGS: ECE, SENV, XH, ENRG

SUBJECT: ECE 33RD COMMISSION: NORWEGIAN DRAFT RESOLU-  
TION ON ENVIRONMENT HIGH-LEVEL MEETING AND  
EC-9 POSITION

REF: (A) GENEVA 4080, (B) GENEVA 4370

1. SUMMARY: AT MARCH 17 MEETING WESTERN CAUCUS AMBASSA-  
DORS HELD TENTATIVE DISCUSSION ON NORWEGIAN DRAFT RESOLU-  
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TION ON A HIGH-LEVEL MEETING ON THE ENVIRONMENT (HLM).  
WE HAVE INDICATIONS FROM MEETING AND CORRIDOR CONVERSA-  
TIONS THAT A FEW COUNTRIES WILL WANT TO PROPOSE MODIFICA-  
TIONS TO OBJECTIVES STANOVNIK PROPOSES BE ACCOMPLISHED  
AT HLM WITH REGARD TO EACH TOPIC SELECTED. EC-9 HAS  
SELECTED TOPICS IT WOULD PROPOSE IF IT DECIDES TO SUPPORT  
HOLDING HLM ON ENVIRONMENT. SOME EC-9 MEMBER STATES

ARE EXPRESSING INTEREST IN HAVING THE ECE 33RD SESSION DO SOMETHING POSITIVE IN THE FIELD OF ENERGY, AND HAVE ASKED EC COMMISSION TO PREPARE PAPER FOR COREPER ON SUBJECT. END SUMMARY.

2. AT MARCH 17 AMBASSADORIAL LEVEL ECE WESTERN CAUCUS MEETING NORWEGIANS INTRODUCED THEIR DRAFT RESOLUTION ON A HIGH-LEVEL MEETING ON THE ENVIRONMENT (HLM). RESOLUTION NOW SPONSORED BY FINLAND, SWEDEN, ICELAND AND NORWAY. NORWAY STRESSED THAT THE RESOLUTION LEAVES OPEN MANY KEY POINTS INCLUDING THAT OF TIMING, PLACE AND TOPICS. THE RESOLUTION PROPOSES TWO TOPICS FOR AGENDA (TRANSBOUNDARY AIR POLLUTION (TBAP) AND LOW-WASTE/NON-WASTE TECHNOLOGY (LW/NW)) AND FOR TBAP IT RETAINS LIST OF POSSIBLE ACTIONS SUGGESTED BY STANOVNIK IN PARAGRAPH 83 OF DOCUMENT E/ECE/936 (STANOVNIK'S REPORT ON POSSIBLE TOPICS FOR HLM). RESOLUTION ALSO PROVIDES FOR THE SENIOR ADVISERS ON ENVIRONMENTAL PROBLEMS (SAEP) TO MAKE PROGRESS REPORT TO 34TH COMMISSION SESSION.

3. GREECE WELCOMED NORWEGIAN RESOLUTION BUT URGED EC-9 TABLE THEIR DRAFT AS SOON AS POSSIBLE. CANADA APPROVED THRUST OF RESOLUTION AND WAS PLEASED TO SEE THE TEMPTATION TO INCLUDE MORE THAN TWO TOPICS HAD BEEN RESISTED. OTTAWA HAS PROBLEMS WITH ITEM G OF PARAGRAPH 83 OF E/ECE/936 (HARMONIZATION OF LEGAL AND INSTITUTIONAL CONFIDENTIAL

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ARRANGEMENTS FOR DISPUTE SETTLEMENT). CANADIANS ALSO DON'T WANT TO SEE SAEP MEET UNTIL JUNE IN VIEW OF UNEP MEETING IN MAY. AS LOW-WASTE/NON-WASTE TECHNOLOGY IS EAST'S PREFERRED TOPIC, AUSTRIANS SUGGESTED IT SHOULD BE REPLACED BY SOMETHING ELSE FOR NEGOTIATION PURPOSES AND SUGGESTED FLORA AND FAUNA.

4. WE HAVE ALSO HAD A NUMBER OF DISCUSSIONS IN THE CORRIDOR REGARDING ENVIRONMENT HIGH-LEVEL MEETING. BECAUSE OF CONSTITUTIONAL PROBLEMS SWISS ARE UNABLE TO ACCEPT IDEA OF A FRAMEWORK CONVENTION FOR TBAP. DURING STANOVNIK'S MARCH 10 VISIT TO BRUSSELS, HE RECEIVED THE IMPRESSION FROM THE COMMISSION THAT THEY WERE MOVING CLOSER TO THE FLORA AND FAUNA TOPIC AS SOMETHING WHICH WAS NON-CONTROVERSIAL AND POLITICALLY ACCEPTABLE DOMESTICALLY. HE SAID COMMISSION WOULD ALSO LIKE TO INCLUDE TOPIC OF TOXIC WASTE.

5. WE HAVE RECEIVED IN CONFIDENCE COPY OF EC COMMISSION PAPER PREPARED FOR THE MARCH 13 COMMUNITY MEETING OF COUNSELORS IN BRUSSELS; COPIES FORWARDED TO IO/IEP (KAHN) AND EUR/RPE (DAMERON). ALTHOUGH PAPER IS OUTDATED, IT

DOES INDICATE COMMUNITY'S CONSIDERATION OF MODIFICATIONS IN OBJECTIVES OF TOPICS FOR HLM PROPOSED BY STANOVNIK IN E/ECE/936. ALTHOUGH DRAFT RESOLUTION PREPARED BY COMMUNITY REPS IN GENEVA (REF A) ATTEMPTS TO AVOID DISCUSSION OF WHAT HLM SHOULD DO WITH REGARD TO TOPICS SELECTED, IT IS CLEAR FROM COMMISSION PAPER AND CANADIAN STATEMENT ABOVE THAT THERE WILL BE SOME DISCUSSION AT COMMISSION SESSION OF APPROPRIATE OBJECTIVES OF AGREEMENT ON TRANSBOUNDARY AIR POLLUTION AND ANY OTHER TOPICS SELECTED FOR HLM. FOR THIS REASON WE WOULD APPRECIATE WASHINGTON'S ANALYSIS OF PARAGRAPH 83 OF E/ECE/936 ASAP.

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C O N F I D E N T I A L SECTION 02 OF 02 GENEVA 04407

6. WE HAVE LEARNED THAT AT MARCH 20 COORDINATION MEETING IN BRUSSELS COMMUNITY REACHED TENTATIVE AGREEMENT ON SOME ASPECTS OF HIGH-LEVEL MEETING ON ENVIRONMENT AT

ECE 33RD COMMISSION SESSION. COMMISSION WILL NOW PREPARE PAPER FOR MARCH 22 COREPER MEETING WHICH WILL PROBABLY CONTAIN FOUR OPTIONS ON ENVIRONMENT HLM:

A. REJECT IDEA OF MEETING

B. TAKE NO DECISION ON HLM BUT AUTHORIZE SAEP TO  
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START WORK

C. AGREE TO TAKE FINAL DECISION TO HOLD MEETING AT 1979 ECE COMMISSION SESSION AND AUTHORIZE SAEP TO START WORK

D. AGREE TO HLM.

MARCH 20 MEETING REACHED AGREEMENT THAT IF COREPER AGREES TO HOLDING HLM, COMMUNITY WOULD PROPOSE THE FOLLOWING TOPICS: (1) TBAP, (2) LW/NW TECHNOLOGY, (3) TOXIC WASTE. IN ADDITION COMMUNITY WILL HOLD IN RESERVE TOPIC OF FLORA AND FAUNA (IN RESERVE FOR WHAT NO ONE SEEMS TO KNOW).

7. THERE WAS NO AGREEMENT ON WHAT OBJECTIVES SHOULD BE SET FOR EACH TOPIC DISCUSSED AT ENVIRONMENT HLM. EXCEPT FOR DANES, THERE WAS OPPOSITION TO FRAMEWORK OF CONVENTION ON TBAP AND AGREEMENT THAT OBJECTIVE FOR IT SHOULD BE LESS FAR-REACHING.

8. THE MOST SURPRISING DEVELOPMENT AT THE MARCH 20 MEETING WAS THE SUPPORT EXPRESSED BY UK AND FRG FOR CONSIDERATION OF SOMETHING TO BE DONE IN THE ENERGY FIELD. COMMISSION WAS ASKED TO PREPARE FOR MARCH 22 COREPER MEETING PAPER DISCUSSING THREE OPTIONS IN ENERGY AREA:

A. INITIATION OF SAME PROCEDURE FOR HIGH-LEVEL MEETING ON ENERGY AS WAS INITIATED AT 1977 COMMISSION SESSION FOR ENVIRONMENT.

B. CREATION OF ECE SENIOR ADVISERS ON ENERGY.

C. REJECTION OF ENERGY CONFERENCE.  
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9. THERE IS INDICATION THAT SOME EC-9 COUNTRIES ARE REALLY INTERESTED IN DOING SOMETHING WITHIN ECE ON ENERGY

AND TO FEEL THAT BELGRADE IS BEHIND US. WE ALSO UNDER-  
STAND THAT SOME AUTHORITIES IN BONN WERE WONDERING IF  
THEY DID NOT AGREE AT 33RD SESSION TO DISCUSS ENERGY,  
WHEN COULD THEY DO SO AGAIN IN ECE AND WONDERING HOW LONG  
AFTER BELGRADE SHOULD ONE WAIT. VANDEN HEUVEL

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## Message Attributes

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